#### REPORT OF THE AUDIT OF THE WAYNE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Bruce Ramsey, Wayne County Judge/Executive
Members of the Wayne County Fiscal Court

The enclosed report prepared by Tichenor & Associates, LLP, Certified Public Accountant, presents the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wayne County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements.

We engaged Tichenor & Associates, LLP to perform the audit of these financial statements. We worked closely with the firm during our report review process; Tichenor & Associates, LLP evaluated the Wayne County's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure



#### EXECUTIVE SUMMARY

### AUDIT EXAMINATION OF THE WAYNE COUNTY FISCAL COURT

#### June 30, 2005

Tichenor & Associates, LLP has completed the audit of the Wayne County Fiscal Court for fiscal year ended June 30, 2005. We have issued an unqualified opinion on the governmental activities, business-type activities, each major fund, and aggregate remaining fund information financial statements of Wayne County, Kentucky.

#### Financial Condition:

The fiscal court had total net assets of \$2,912,772 as of June 30, 2005. The fiscal court had unrestricted net assets of \$601,853 in its governmental activities as of June 30, 2005, with total net assets of \$1,654,309. In its business-type activities, total net cash and cash equivalents were \$120,430 with total net assets of \$1,258,463. The fiscal court had total debt principal as of June 30, 2005 of \$14,052,548 with \$557,113 due within the next year.

#### Report Comments:

- The Wayne County Airport Board Should Make Contractual Agreements Setting Forth Responsibilities Of Each Party
- · The Wayne County Airport Board Should Strengthen Internal Controls

#### Deposits:

On August 31, 2004, \$1,242,043 of the fiscal courts deposits were uninsured and under collateralized by bank securities or bonds.

CONTENTS PAG	įΕ
NDEPENDENT AUDITOR'S REPORT	
VAYNE COUNTY OFFICIALS	
TATEMENT OF NET ASSETS - MODIFIED CASH BASIS	
TATEMENT OF ACTIVITIES - MODIFIED CASH BASIS	0
ALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	5
TATEMENT OF REVENUES, EXPENDITURES, AND CHANGES FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	9
ECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND ALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS 2.	3
TATEMENT OF FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS	7
TATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - ROPRIETARY FUND - MODIFIED CASH BASIS	I
TATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS	5
OTES TO FINANCIAL STATEMENTS	8
UDGETARY COMPARISON SCHEDULES	7
OTES TO REQUIRED SUPPLEMENTARY INFORMATION	0
OMBINING BALANCE SHEET - ON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	3
OMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES	

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND

APPENDIX A:

#### TICHENOR & ASSOCIATES, LLP

CERTIFIED PUBLIC ACCOUNTANTS and MANAGEMENT CONSULTANTS

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To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Bruce Ramsey, Wayne County Judge/Executive
Members of the Wayne County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of Wayne County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Wayne County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Wayne County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Wayne County, Kentucky, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The County has chosen not to present the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Bruce Ramsey, Wayne County Judge/Executive
Members of the Wayne County Fiscal Court

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wayne County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 9, 2006, on our consideration of Wayne County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discusses the following report comments:

- The Wayne County Airport Board Should Make Contractual Agreements Setting Forth Responsibilities Of Each Party
- The Wayne County Airport Board Should Strengthen Internal Controls

Respectfully submitted,

Tichenor & Associates, LLP

Dicken & alexante N.S.

Audit fieldwork completed -January 9, 2006

#### WAYNE COUNTY OFFICIALS

#### For The Year Ended June 30, 2005

#### Fiscal Court Members:

Bruce Ramsey County Judge/Executive

Jerry Sloan Magistrate
Jesse Jones Magistrate
Ricky Worley Magistrate
Wade Upchurch Magistrate

#### Other Elected Officials:

L. Lee Tobbe County Attorney

Ray Upchurch Jailer

Carol Jones County Clerk

Richard Morrow Circuit Court Clerk

James L. Hill Sheriff

Bobby Upchurch Property Valuation Administrator

Marvin S. Hicks Coroner

#### Appointed Personnel:

Barbara Gehring County Treasurer

Barbara Hagen Occupational Tax Collector

Peggy Edwards Finance Officer
Sue Thompson Payroll Officer
Tony Blevins Road Supervisor
Kathy Piercy Jail Administrator



#### WAYNE COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

#### WAYNE COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Primary Government					
	Gov	ernmental		iness-Type		
		ctivities	A	ctivities		Totals
ASSETS	100					
Current Assets:						
Cash and Cash Equivalents	\$	1,074,905	5	120,430	S	1,195,335
Notes Receivable (Cable System)		86,799				86,799
Total Current Assets		1,161,704		120,430	_	1,282,134
Noncurrent Assets:						
Notes Receivable (Cable System)		2,158,539				2,158,539
Capital Assets - Net of Accumulated						
Depreciation						
Construction In Progress		6,010,998		192,899		6,203,897
Land and Land Improvements		925,035		90,312		1,015,347
Buildings		3,761,947		910,318		4,672,265
Other Equipment		251,182		9,434		260,616
Vehicles and Equipment		707,256		2,570		709,826
Infrastructure Assets - Net						
of Depreciation		662,696			_	662,696
Total Noncurrent Assets	(2-)	14,477,653		1,205,533		15,683,186
Total Assets		15,639,357	_	1,325,963	_	16,965,320
LIABILITIES						
Current Liabilities:						
Revenue Bonds Due Within One Year		380,000				380,000
Financing Obligations Due Within One Year Noncurrent Liabilities:		169,613		7,500		177,113
Revenue Bonds Due In More Than One Year		11,010,000				11,010,000
Financing Obligations Due In More Than One Year		2,425,435		60,000		2,485,435
Total Liabilities		13,985,048		67,500		14,052,548
NET ASSETS						
Invested in Capital Assets,						
Net of Related Debt		579,404		1,138,033		1,717,437
Restricted For:				V440004000000		
Capital Projects		38,226				38,226
Debt Service		411,708				411,708
Grant Projects		23,118				23,118
Unrestricted		601,853		120,430		722,283
Total Net Assets	5	1,654,309	5	1,258,463	\$	2,912,772



#### WAYNE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

#### WAYNE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2005

			Program Revenues Received						
Functions/Programs Reporting Entity	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contribution		
Primary Government:	- 00			7					
Governmental Activities:									
General Government	5	486,234	5	596,960	\$	148,390	S		
Protection to Persons and Property		2,384,874		971,560		70,173			
General Health and Sanitation		198,779							
Social Services		42,053							
Recreation and Culture		29,358							
Roads		907,195				1,144,759			
Airports		13,638							
Road Facilities		4,888							
Debt Service		784,070							
Capital Projects		2,921						548,129	
Administration	1	1,048,919	_		_		_		
Total Governmental Activities	_	5,902,929	_	1,568,520	_	1,363,322	_	548,129	
Business-type Activities:									
Jail Canteen		(280,630)		341,515		10,585			
Airport Board	500	(94,986)		100,778				153,944	
Total Business-type Activities		(375,616)		442,293		10,585		153,944	
Total Primary Government	\$	5,527,313	5	2,010,813	s	1,373,907	5	702,073	

#### General Revenues:

Taxes:

Real Property Taxes
Personal Property Taxes
Motor Vehicle Taxes
Other Taxes
Excess Fees
Miscellaneous Revenues
Interest Income

Total General Revenues Change in Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

#### WAYNE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

#### Net (Expenses) Revenues and Changes in Net Assets

and Changes in Net Assets Primary Government							
	vernmental Activities		siness-Type Setivities		Totals		
S	259,116	5		S	259,116		
	(1,343,141)				(1,343,141)		
	(198,779)				(198,779)		
	(42,053)				(42,053		
	(29,358)				(29,358)		
	237,564				237,564		
	(13,638)				(13,638)		
	(4,888)				(4,888		
	(784,070)				(784,070)		
	545,208				545,208		
_	(1,048,919)	_		_	(1,048,919		
_	(2,422,958)	_		_	(2,422,958		
			632,730		632,730		
			349,708		349,708		
Ξ		=	982,438	=	982,438		
	(2,422,958)		982,438		(1,440,520)		
	419,396				419,396		
	57,296				57,296		
	91,447				91,447		
	2,411,987				2,411,987		
	161,201		1740000000		161,201		
	265,712		10,658		276,370		
_	36,574	_	239	_	36,813		
	3,443,613		10,897	_	3,454,510		
	1,020,655	0	993,335		2,013,990		
_	633,654	_	1,074,536	_	1,708,190		
s	1,654,309	S	2,067,871	s	3,722,180		



### WAYNE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## WAYNE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	(	General Fund		Road Fund	. 3	Jail Fund	Justice Center Project Fund	9	etention Facility Project Fund
ASSETS	100		574		<u> </u>		330000	9023	11111222
Cash and Cash Equivalents	5	488,878	5	36,193	8	76,782	\$ 38,226	2	411,708
Total Assets	_	488,878	_	36,193	_	76,782	38,226	_	411,708
FUND BALANCES									
Reserved for:									
Encumbrances		261,746		59,951		42,218			
Unreserved:									
General Fund		227,132							
Special Revenue Funds				(23,758)		34,564			
Capital Projects Fund							38,226		
Debt Service Fund	_		_		_			_	411,708
Total Fund Balances	_	488,878	_	36,193	_	76,782	38,226	_	411,708

#### WAYNE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2005 (Continued)

		Non- Major Funds	Total Governmenta Funds	
ASSETS	0.40	******	* * ****	
Cash and Cash Equivalents	2	23,118	\$ 1,074,905	
Total Assets	_	23,118	1,074,905	
FUND BALANCES				
Reserved for:				
Encumbrances		32	363,947	
Unreserved:				
General Fund			227,132	
Special Revenue Funds		23,086	33,892	
Capital Projects Fund			38,226	
Debt Service Fund	_		411,708	
Total Fund Balances		23,118	1,074,905	

#### Reconciliation to Statement of Net Assets:

Total Fund Balances	5	1,074,905
Amounts Reported For Governmental Activities In The Statement		
Of Net Assets Are Different Because:		
Capital Assets Used in Governmental Activities Are Not Financial Resources		
And Therefore Are Not Reported in the Funds.		13,562,212
Accumulated Depreciation		(1,243,098)
Receivable (Cable System)		2,245,338
Long-term debt is not due and payable in the current period and, therefore, is not reported in the funds.		
Financing Obligations		(2,595,048)
Bonded Debt		(11,390,000)
Net Assets Of Governmental Activities	\$	1,654,309

# WAYNE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

# WAYNE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2005

	_	General Fund	_	Road Fund		Jail Fund	P	Justice Center roject Fund
REVENUES								
Taxes	S	2,557,792	\$		\$		\$	
In Lieu Tax Payments		182,826		669				
Excess Fees		161,201						
Licenses and Permits		17,790						
Intergovernmental		251,933		1,349,531		924,550		548,129
Charges for Services		596,960				47,610		
Miscellaneous		86,963		142		37,821		
Interest		4,942		3,758		706		6,313
Total Revenues		3,860,407	=	1,354,100		1,010,687	=	554,442
EXPENDITURES								
General Government		762,146						1,535,065
Protection to Persons and Property		1,454,427				1,015,759		
General Health and Sanitation		204,923						
Social Services		42,053						
Recreation and Culture		29,358						
Roads				1,384,998				
Airports		13,638						
Road Facilities				4,888				
Debt Service						2,000		546,128
Capital Projects		2,297,921				980000		
Administration		805,571		101,642		137,441		
Total Expenditures		5,610,037	Ξ	1,491,528	_	1,155,200	Ξ	2,081,193
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)	_	(1,749,630)	_	(137,428)	_	(144,513)	_	(1,526,751)
Other Financing Sources (Uses)								
Financing Obligation Proceeds		2,369,000						
Transfers From Other Funds		59,856		135,664		391,534		
Transfers To Other Funds		(534,353)				(350,942)		
Total Other Financing Sources (Uses)		1,894,503	$\equiv$	135,664		40,592		
Net Change in Fund Balances		144,873		(1,764)		(103,921)		(1,526,751)
Fund Balances - Beginning (Restated)		344,005		37,957		181,503		1,564,977
Fund Balances - Ending	S	488,878	S	36,193	S	77,582	S	38,226

#### WAYNE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

	Detention Facility Project Fund	Non- Major Funds	Total Governmental Funds	
REVENUES				
Taxes	S	\$ 3,324	\$ 2,561,116	
In Lieu Tax Payments			183,495	
Excess Fees			161,201	
Licenses and Permits			17,790	
Intergovernmental		119,769	3,193,912	
Charges for Services			644,570	
Miscellaneous			124,926	
Interest	20,793	62	36,574	
Total Revenues	20,793	123,155	6,923,584	
EXPENDITURES				
General Government	620	21,995	2,319,826	
Protection to Persons and Property		85,386	2,555,572	
General Health and Sanitation			204,923	
Social Services			42,053	
Recreation and Culture			29,358	
Roads			1,384,998	
Airports			13,638	
Road Facilities			4,888	
Debt Service	350,942		899,070	
Capital Projects			2,297,921	
Administration	S-1	4,265	1,048,919	
Total Expenditures	351,562	111,646	10,801,166	
Excess (Deficiency) of Revenues Over				
Expenditures Before Other				
Financing Sources (Uses)	(330,769)	11,509	(3,877,582)	
Other Financing Sources (Uses)				
Financing Obligation Proceeds			2,369,000	
Transfers From Other Funds	350,942	7,155	945,151	
Transfers To Other Funds	V	(59,856)	(945,151)	
Total Other Financing Sources (Uses)	350,942	(52,701)	2,369,000	
Net Change in Fund Balances	20,173	(41,192)	(1,508,582)	
Fund Balances - Beginning	391,535	64,310	2,583,487	
Fund Balances - Ending	\$ 411,708	\$ 23,118	\$ 1,074,905	

# WAYNE COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

# WAYNE COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2005

#### Reconciliation to the Statement of Activities:

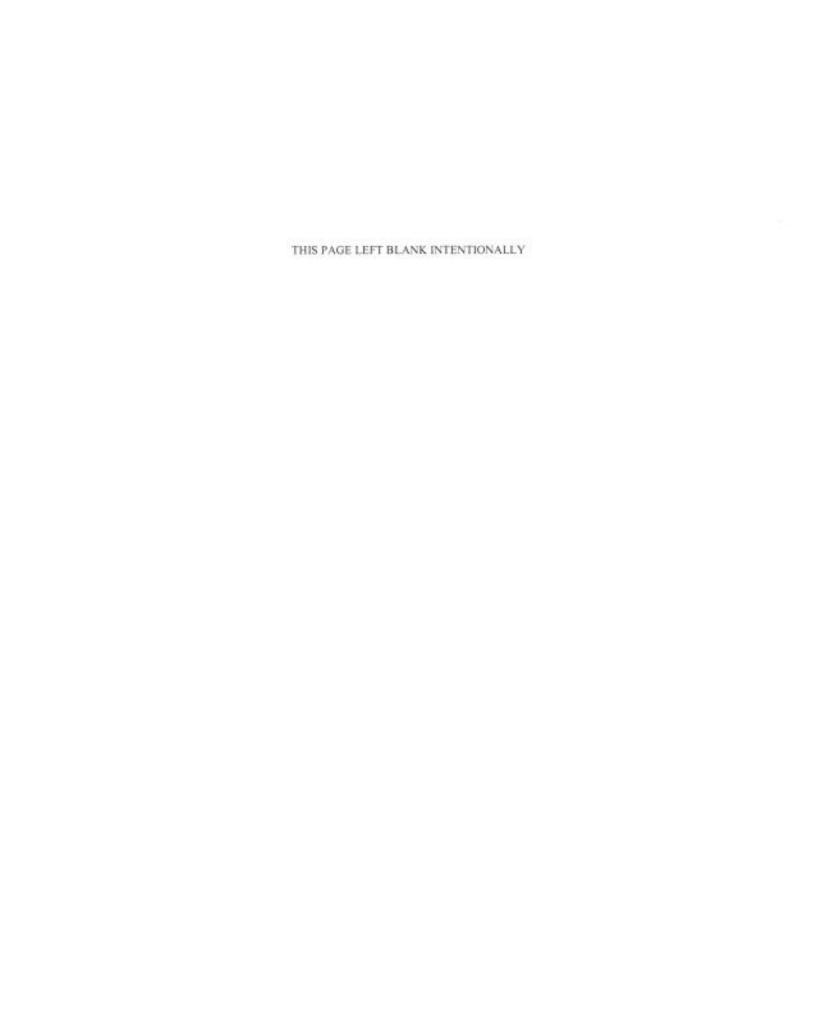
Net Change in Fund Balances - Total Governmental Funds	S	(1,508,582)
Governmental Funds report capital outlays as expenditures. However, in the		
Statement of Activities the cost of those assets are allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital Outlay		2,357,418
Depreciation Expense		(193,781)
Governmental funds report loans to other entities as expenditures.		
However, in the statement of net assets, this amount is recorded		
as a notes receivable.		2,245,338
The issuance of long-term debt (e.g. bonds, leases) provides current		
financial resources to governmental funds, while financing obligation		
and bond principle payments are expensed in the governmental funds as a use		
of current financial resources. These transactions, however, have no effect or	net	assets
Financing Obligation proceeds		(2,369,000)
Financing Obligations		124,262
Bond Payments		365,000
Change in Net Assets of Governmental Activities	5	1,020,655



#### WAYNE COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUNDS - MODIFIED CASH BASIS

#### WAYNE COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUNDS - MODIFIED CASH BASIS

			A	siness-Type Activities - Interprise Funds		
	_ c	Jail anteen Fund		Airport Board Fund		Totals
Assets						
Current Assets:						
Cash and Cash Equivalents	S	54,160	S	66,270	5	120,430
Total Current Assets	_	54,160		66,270	_	120,430
Noncurrent Assets:						
Capital Assets						
Land and Land Improvements				90,312		90,312
Buildings				1,161,952		1,161,952
Construction in Progress				192,899		192,899
Vehicles and Equipment		13,568		9,500		23,068
Less Accumulated Depreciation		(4,134)		(258,564)		(262,698)
Total Noncurrent Assets		9,434	_	1,196,099	_	1,205,533
Total Assets	2_	63,594	_	1,262,369	_	1,325,963
Liabilities						
Current Liabilities:						
Financing Obligations				7,500		7,500
Noncurrent Liabilities:						
Financing Obligations	2		_	60,000	_	60,000
Total Liabilities	_		_	67,500	_	67,500
Net Assets						
Invested in Capital Assets,						
Net of Related Debt		9,434		1,128,599		1,138,033
Unrestricted		54,160		66,270		120,430
Total Net Assets	8	63,594	5	1,194,869	5	1,258,463



# WAYNE COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS - MODIFIED CASH BASIS

## WAYNE COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS - MODIFIED CASH BASIS

	_		A	siness-Type ctivities - nterprise Funds		
		Jail Canteen		Airport Board		
	_	Fund		Fund		Total
Operating Revenues						
Canteen Receipts	\$	341,515	S		\$	341,515
Airport Receipts	_			100,778	_	100,778
Total Operating Revenues	_	341,515	_	100,778	_	442,293
Operating Expenses						
Cost of Sales		236,987		42,980		279,967
Educational and Recreational		11,396				11,396
Personnel Costs		55,644				55,644
Depreciation		2,286		20,998		23,284
Interest				1,500		1,500
Miscellaneous	0	3,405		29,508		32,913
Total Operating Expenses		309,718		94,986		404,704
Operating Income (Loss)	_	31,797	_	5,792	_	37,589
Nonoperating Revenues (Expenses)						
Interest Income				239		239
Other Receipts				153,944		153,944
Transfers In				10,658		10,658
Transfers Out		(11,547)				(11,547)
Inmate Pay From State		10,585				10,585
Inmate Refunds		(17,541)				(17,541)
Total Nonoperating Revenues				= = = = = = = = = = = = = = = = = = = =		
(Expenses)	-	(18,503)	_	164,841		146,338
Change In Net Assets		13,294		170,633		183,927
Total Net Assets - Beginning (restated)	15	50,300		1,024,236		1,074,536
Total Net Assets - Ending	- 8	63,594	S	1,194,869	8	1,258,463



## WAYNE COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS - MODIFIED CASH BASIS

## WAYNE COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS - MODIFIED CASH BASIS

	Business-Type Activities - Enterprise Funds					
	_	Jail Canteen Fund		Airport Board Fund		Totals
Cash Flows From Operating Activities						
Receipts From Customers	5	341,515	5	100,778	2	442,293
Cost of Sales		(236,987)		(42,980)		(279,967)
Educational and Recreational		(11,396)				(11,396)
Personnel Costs		(55,644)		(1.500)		(55,644)
Interest		(2.405)		(1,500)		(1,500)
Miscellaneous	_	(3,405)	_	(29,508)	_	(32,913)
Net Cash Provided By Operating Activities	_	34,083	_	26,790	_	60,873
Cash Flows From Noncapital						
Financing Activities						
Inmate Pay From State		10,585				10,585
Transfers In				10,658		10,658
Transfers Out		(11,547)				(11,547)
Inmate Refunds on Accounts	_	(17,541)	_		_	(17,541)
Net Cash Provided By Noncapital						111212122
Financing Activities	_	(18,503)	_	10,658	_	(7,845)
Cash Flows From Capital and						
Related Financing Activities				162.044		102.044
State and Federal Monies				153,944		153,944
Borrowed Money				(170.058)		(170.059)
Capital Outlay			_	(170,058)	_	(170,058)
Net Cash (Used) Provided By Capital and Related Financing						
Activities				(16,114)		(16,114)
Activities	_		-	(10,114)		(10,114)
Cash Flows From Investing Activities						
Interest Earned				239		239
Net Cash Provided By			in			7.5
Investing Activities	_		_	239		239
Net Increase (Decrease) in Cash and Cash						
Equivalents		15,580		21,573		37,153
Cash and Cash Equivalents - July 1, 2004	_	38,580	_	44,697	27	83,277
Cash and Cash Equivalents - June 30, 2005	S	54,160	S	66,270	\$	120,430

## WAYNE COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

	Business-Type Activities - Enterprise Funds							
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities	Jail Canteen Fund		Airport Board Fund		Totals			
Operating Income (Loss) Adjustments to Reconcile Operating Income To Net Cash Provided (Used) By Operating Activities	\$	31,797	\$	5,792	S	37,589		
Depreciation Expense		2,286		20,998	_	23,284		
Net Cash Provided By Operating Activities	s	34,083	5	26,790	s	60,873		

## INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

NOTE 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	38
NOTE 2.	DEPOSITS	45
NOTE 3.	CAPITAL ASSETS	46
NOTE 4.	LONG-TERM DEBT	48
NOTE 5.	FINANCING OBLIGATIONS	49
NOTE 6.	INTEREST ON LONG-TERM DEBT AND FINANCING OBLIGATIONS	52
NOTE 7.	EMPLOYEE RETIREMENT SYSTEM	53
NOTE 8.	DEFERRED COMPENSATION	53
NOTE 9.	INSURANCE	53
NOTE 10.	SUBSEQUENT EVENT	
NOTE 11.	PRIOR PERIOD ADJUSTMENTS	

## WAYNE COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2005

## Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county prepares its government wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

### B. Reporting Entity

The financial statements of Wayne County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government.

## Blended Component Units

The following legally separate organizations provide their services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. These organizations' balances and transactions are reported as though they are part of the county's primary government using the blending method.

## Wayne County Public Properties Corporation

The fiscal court appoints a voting majority of the Public Properties Corporation's governing board and has the ability to impose its will on the governing board. In addition, the fiscal court is financially accountable and legally obligated for the debt of the Public Properties Corporation. The Public Properties Corporation's financial information is reported in the Justice Center Project Fund and Detention Facility Project Fund.

## Note 1. Summary of Significant Accounting Policies (Continued)

## B. Reporting Entity (Continued)

Blended Component Units (Continued)

Wayne County Airport Board

The Wayne County Airport Board (the Board) was established to oversee the operations of the Wayne County Airport. The Board does not have separate corporate powers from those of the Fiscal Court. Therefore, management must include the Board as a component unit and the Board's financial activity has been blended with that of the Fiscal Court.

## C. Wayne County Elected Officials Not Part Of Wayne County, Kentucky

Kentucky law provides for election of the officials below from the geographic area constituting Wayne County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Wayne County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### D. Government-wide and Fund Financial Statements

The government—wide and fund financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

## Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

#### Governmental Funds

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Governor's Office for Local Development requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Detention Facility Project Fund – This fund accounts for the accumulation of resources for the payment of long-term debt principal and interest for the Wayne County Detention Facility and is a part of the Public Properties Corporation. The Public Properties Corporation issued debt to build a detention facility and has entered into a contract, lease, and option with the County. The Governor's Office for local Development does not require the fiscal court to report or budget these funds.

## Note 1. Summary of Significant Accounting Policies (Continued)

## D. Government-wide and Fund Financial Statements (Continued)

#### Governmental Funds (Continued)

Justice Center Project Fund – This fund accounts for the funds used for construction of a new Justice Center and is a part of the Public Properties Corporation, a blended component unit of the county. The Public Properties Corporation issued debt to build the Justice Center and has entered into a contract, lease, and option with the County and Administrative Office of The Courts (AOC), Commonwealth of Kentucky. The Governor's Office for Local Development does not require the fiscal court to report or budget these funds.

The government also has the following non-major governmental funds: Local Government Economic Assistance Fund, Homeland Security Fund, Emergency Management Fund, and Timberland Tax Fund.

#### Special Revenue Funds:

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, Homeland Security Fund, Emergency Management Fund, and Timberland Tax Fund are special revenue funds. Special revenue funds are used to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

## Capital Projects Fund:

The Justice Center Project Fund is a capital projects fund. Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities.

#### Debt Service Fund:

The Detention Facility Project fund is a debt service fund. Debt service funds are used to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3<sup>rd</sup> Saturday in April following the delinquency date.

## Note 1. Summary of Significant Accounting Policies (Continued)

## D. Government-wide and Fund Financial Statements (Continued)

#### Proprietary Funds

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise funds are charges to customers for sales and services in the Jail Canteen Fund and the Airport Board Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to immates. The profits generated from the sale of those items are to be used for the benefit or recreation of the immates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

Airport Board Fund – This fund is used to account for the operations of the Wayne County Airport. Operating revenues of this fund are derived mainly from fuel and water sales and the rental of hangar space at the airport. Operating expenses consist mainly of the cost of sales, office expenses and depreciation.

## E. Cash and Cash Equivalents

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

## Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Capital Assets

Capital assets, which include land and land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

		italization hreshold	Useful Life (Years)
Land and Land Improvements	S	12,500	10-60
Buildings and Building Improvements		25,000	10-75
Machinery and Equipment		2,500	3-25
Vehicles		2,500	3-25
Infrastructure		20,000	10-50
Infrastructure		20,000	10-50

## G. Long-term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, long-term loan agreements, and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

## H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

## Note 1. Summary of Significant Accounting Policies (Continued)

## H. Fund Equity (Continued)

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

## I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. Formal budgets are not adopted for the Public Properties Corporation Fund, the Jail Canteen Fund, or the Airport Board Fund.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### J. Joint Venture

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Wayne County Fiscal Court:

Tri-County Animal Control is considered as a joint venture with Wayne, Clinton and Cumberland County Fiscal Courts.

Monticello-Wayne County Park is considered as a joint venture with the Wayne County Fiscal Court and the City of Monticello.

Community Telecom Services is considered as a joint venture with the Wayne County Fiscal Court and the City of Monticello.

## Note 2. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The county entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution's failure, the government's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240 (4). As of August 31, 2004, \$1,242,043 of the government's bank balance of \$2,111,745 was exposed to custodial credit risk as follows:

Uncollateralized and uninsured - \$1,242,043

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2005 was as follows:

	Reporting Entity							
Primary Government: Governmental Activities:	Beginning Balance	Increases	Decreases	Ending Balance				
Capital Assets Not Being Depreciated: Land and Land Improvements Construction In Progress	\$ 925,035 4,456,203	\$ 1,554,795	s	\$ 925,035 6,010,998				
Total Capital Assets Not Being Depreciated	5,381,238	1,554,795		6,936,033				
Capital Assets, Being Depreciated: Buildings Other Equipment Vehicles and Equipment Infrastructure Total Capital Assets Being Depreciated	4,221,730 237,182 1,177,487 187,157 5,823,556	118,327 173,347 510,949 802,623	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	4,221,730 355,509 1,350,834 698,106				
Less Accumulated Depreciation For: Buildings Other Equipment Vehicles and Equipment Infrastructure	(411,491) (77,537) (552,803) (7,486)	(48,292) (26,790) (90,775) (27,924)		(459,783) (104,327) (643,578) (35,410)				
Total Accumulated Depreciation	(1,049,317)	(193,781)		(1,243,098)				
Total Capital Assets, Being Depreciated, Net	4,774,239	608,842		5,383,081				
Governmental Activities Capital Assets, Net	\$ 10,155,477	\$ 2,163,637	s	\$ 12,319,114				

## Note 3. Capital Assets (Continued)

	Reporting Entity						
	18	Beginning Balance	1	ncreases	Decreases		Ending Balance
Business-Type Activities:						_	
Capital Assets Not Being Depreciated: Land Construction in progress	S	90,312 30,341	s	162,558	s	s	90,312 192,899
Total Capital Assets Not Being Depreciated	Ξ	120,653		162,558			283,211
Capital Assets, Being Depreciated: Buildings Other equipment Vehicles and Equipment Total Capital Assets Being Depreciated	÷-	1,161,952 13,568 9,500 1,185,020				_	1,161,952 13,568 9,500 1,185,020
Less Accumulated Depreciation For: Buildings Other Equipment Vehicles and Equipment	_	(231,881) (1,848) (5,685)		(19,753) (2,286) (1,245)			(251,634) (4,134) (6,930)
Total Accumulated Depreciation Total Capital Assets, Being	_	(239,414)	_	(23,284)		_	(262,698)
Depreciated, Net Business-Type Activities Capital	_	945,606	_	(23,284)		_	922,322
Assets, Net	\$	1,066,259	\$	139,274	\$	5	1,205,533
Depreciation expense was charged to funct General Health and Sanitation Roads, Including Depreciation of Gen			30.000		lows:		4,156 39,946
Total Depreciation Expense - Govern	ment	al Activities				S	193,781
Business-Type Activities Jail Canteen Airport						s	2,286 20,998
Total Depreciation Expense - Busines	s-Ty	pe Activities				S	23,284

## Note 4. Long-term Debt

## A. Detention Facility

On November 10, 1999, the Public Properties Corporation issued \$4,665,000 of First Mortgage Revenue Bonds, Series 1999, for the construction of the Wayne County Detention Facility. The bonds have various interest rates form 4.75% to 5.70%. Interest is payable each May 1 and November 1, commencing May 1, 2000. Principal is payable each November 1, commencing November 1, 2001. Revenue bonds outstanding at June 30, 2005, were \$4,245,000. Future debt service requirements are:

Fiscal Year Ended June 30	1	Principal	Interest		
2006	S	120,000	\$	230,068	
2007		125,000		223,943	
2008		130,000		217,568	
2009		130,000		211,068	
2010		140,000		204,318	
2011-2015		810,000		901,628	
2016-2020		1,055,000		646,401	
2021-2025		1,405,000		302,993	
2026-2030	_	330,000	_	9,405	
Totals	\$	4,245,000	S	2,947,392	

#### B. Justice Center

On January 1, 2003, the Public Properties Corporation issued \$7,395,000 of First Mortgage Revenue Bonds, Series 2003, for the construction of the Wayne County Justice Center. The bonds have various interest rates from 3.50% to 4.25%. Interest is payable each March 1 and September 1, commencing September 1, 2003. Principal is payable each September 1, commencing September 1, 2004. Revenue bonds outstanding at June 30, 2005, were \$7,145,000. Future debt service requirements are:

Fiscal Year Ended June 30	Principal		Interest		
2006	\$	260,000	S	287,202	
2007		265,000		277,684	
2008		275,000		267,559	
2009		290,000		256,603	
2010		300,000		244,802	
2011-2015		1,690,000		1,030,413	
2016-2020		2,070,000		649,525	
2021-2025	_	1,995,000	_	173,719	
Totals	S	7,145,000	S	3,187,507	

#### Note 5. Financing Obligations

The county has entered into the following agreements:

## A. Voting Machines

On June 27, 1997, the Wayne County Fiscal Court entered into a \$100,000 agreement with Kentucky Association of Counties Leasing Trust Program for the acquisition of voting machines. Terms of the agreement stipulate a ten-year repayment schedule, with variable monthly interest payments and variable annual principal payments ending on January 20, 2007. As of June 30, 2005, the principal balance remaining was \$24,000. Future principal and interest requirements are:

Fiscal Year Ended June 30	_ P	rincipal	Intere	est & Fees
2006	\$	12,000	\$	1,136
2007		12,000		418
Totals	\$	24,000	\$	1,554

## B. Fire Pumper

On April 5, 2004, the Wayne County Fiscal Court entered into a \$163,000 agreement with Kentucky Association of Counties Leasing Trust Program for the acquisition of a Fire Pumper. Terms of the agreement stipulate a five-year repayment schedule, with variable interest payments and variable annual principal payments ending on April 20, 2009. As of June 30, 2005, the principal balance remaining was \$143,144. Future principal and interest requirements are:

Fiscal Year Ended June 30	F	Principal	Interest			
2006	\$	23,403	\$	4,516		
2007		31,437		3,644		
2008		42,230		2,479		
2009	_	46,074	_	887		
Totals	5	143,144	\$	11,526		

## C. Ambulances

On December 22, 2003, the Wayne County Fiscal Court entered into a \$150,900 agreement with Kansas State Bank of Manhattan for the acquisition of two 2003 McCoy Miller Type I Ambulances. Terms stipulated a five-year repayment schedule of twenty (20) quarterly payments through December 22, 2008, at one percent interest. As of June 30, 2005, the principal balance remaining was \$108,959. Future principal and interest requirements are:

## Note 5. Financing Obligations (Continued)

## C. Ambulances (Continued)

Fiscal Year Ended June 30	F	rincipal	Interest			
2006	S	29,489	S	4,204		
2007		30,775		2,919		
2008		32,116		1,577		
2009	_	16,579	_	267		
Totals	s	108,959	S	8,967		

## D. Airport Loan (Business-Type Activities)

On October 20, 2003, the Airport Board, with approval from the Wayne County Fiscal Court entered into a \$75,000 loan agreement with the Kentucky Transportation Cabinet for the improvement of the airport. Terms of the agreement stipulate a ten-year repayment schedule with interest of two percent. Future principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	Interest			
2006	s	7,500	s	1,350		
2007		7,500		1,200		
2008		7,500		1,050		
2009		7,500		900		
2010		7,500		750		
2011-2014	_	30,000		1,500		
Totals	\$	67,500	\$	6,750		

## E. Cable System Loan/Notes Receivable

On August 12, 2004, the Wayne County Fiscal Court passed and adopted a resolution authorizing the county to enter into a joint venture with the City of Monticello for the purchase and improvement of a cable television system. Financing of the county's portion of the project is to be provided through a certain lease agreement between the Kentucky League of Cities Leasing Trust ("the Lessor") and the County ("the Lessee") at an aggregate principal amount not to exceed \$2,300,000. Terms of the agreement stipulate a twenty-year repayment schedule beginning December 2004, with interest of 2.23%. The annual debt service to be paid from the cable service fees collected. Future principal and interest requirements are:

## Note 5. Financing Obligations (Continued)

## E. Cable System Loan/Notes Receivable (Continued)

Fiscal Year Ended June 30		Principal	Interest			
2006	5	86,799	S	66,562		
2007		89,423		63,937		
2008		92,012		61,348		
2009		94,956		58,404		
2010		98,733		54,627		
2011-2015		534,620		232,180		
2016-2020		619,055		146,746		
2021-2025	_	629,740	_	47,600		
Totals	\$	2,245,338	s	731,404		

The County has also recorded a note receivable due from the joint venture for the amount of the debt incurred by the County as follows:

Current portion	S	86,799
Long-Term Portion		2,158,539
Total	S	2,245,338

#### F. Ambulance and Heart Monitor

On October 13, 2004, the Wayne County Fiscal Entered into a \$74,000 agreement with Kentucky Association of Counties Leasing Trust Program for the acquisition of an Ambulance and Heart Monitor. Terms of the agreement stipulate a five-year repayment schedule, with a 2.73% fixed interest rate and annual principal payments of \$15,000 ending on January 20, 2009. As of June 30, 2005, the principal balance remaining was \$59,000. Future principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	Interest			
2006	\$	15,000	S	1,868		
2007		15,000		1,342		
2008		15,000		839		
2009	_	14,000	_	301		
Totals	s	59,000	S	4,350		

#### G. Hope Center

On February 16, 2001, the Wayne County Fiscal Court entered into a lease with option to purchase agreement with the Commonwealth of Kentucky for the acquisition of the Hope Center formerly the Old Maintenance Site. Terms of the agreement stipulate a yearly principal payment of \$2,922 for a period of ten years ending on July 1, 2010. As of June 30, 2005, the principal balance remaining was \$14,607.

## Note 5. Financing Obligations (Continued)

## G. Hope Center (Continued)

Fiscal Year Ended June 30	Scheduled Principal				
2006	\$	2,922			
2007		2,922			
2008		2,922			
2009		2,922			
2010	_	2,919			
Totals	5	14,607			

## H. Changes in Long-term Liabilities

Long-term liability activity for the year ended June 30, 2005, was as follows:

	Beginning Balance	Additions	Re	Reductions		Ending Balance		Due Within One Year	
Primary Government:				- 10					
Governmental Activities:									
Revenue Bonds (Note 4.)	\$11,755,000	\$	5	365,000	\$17	,390,000	\$	380,000	
Financing Obligations	350,310	2,369,000	_	124,262		2,595,048	_	169,613	
Governmental Activities Long-term Liabilities	\$ 12,105,310	\$ 2,369,000	\$	489,262	\$13	3,985,048	s	549,613	
	Beginning Balance	Additions	Re	ductions		Ending Balance		ue Within One Year	
Business-type Activities: Long Term Airport Loan	\$ 75,000		S	7,500	s	67,500	\$	7,500	

## Note 6. Interest on Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$13,892 in interest on financing obligations and \$532,070 in interest on bonds and notes.

#### Note 7. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.48 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement System's annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

## Note 8. Deferred Compensation

On February 24, 2000, the Wayne County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority, 105 Sea Hero Road, Suite 1, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### Note 9. Insurance

For the fiscal year ended June 30, 2005, Wayne County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 10. Subsequent Event

On September 1, 2005, the Public Properties Corporation issued \$560,000 of First Mortgage Revenue Bonds, Series 2005, for construction of the Wayne County Justice Center.

## Note 11. Prior Period Adjustments

The beginning balance of net assets and fund balances has been restated as follows:

	Governmental Activites	Business-Type Activities	General Fund	Airport Board Fund
Beginning Balances	737,753	1,048,220	342,805	997,920
Less: Overstatement of				
Capital Assets	(87,170)			
Less: Long-term debt				
previously not recorded	(17,529)			
Plus: immaterial corrections	600		600	
Plus: Capital Assets previously not recorded, net of accumulated	r:			
depreciation		26,316		26,316
Beginning Net Assets-Restated	633,654	1,074,536	343,405	1,024,236

# WAYNE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

# WAYNE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

	GENERAL FUND							
	Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
REVENUES	85 8		70200	7255717253	92	2011/2/1017	3.24	1922223
Taxes	5 3	2,365,935	\$	2,514,088	S	2,557,792	5	43,704
In Lieu Tax Payments		203,100		206,900		182,826		(24,074)
Excess Fees		88,144		153,007		161,201		8,194
Licenses and Pennits		21,575		21,575		17,790		(3,785)
Intergovernmental Revenue		709,476		742,911		251,933		(490,978)
Charges for Services		570,350		570,350		596,960		26,610
Miscellaneous		52,000		88,524		87,563		(961)
Interest		3,500		3,500	_	4,942	_	1,442
Total Revenues		1,014,080	_	4,300,855	_	3,861,007	_	(439,848)
EXPENDITURES								
General Government		680,037		699,437		762,146		(62,709)
Protection to Persons and Property	3	,378,188		1,446,088		1,454,427		(8,339)
General Health and Sanitation		183,439		193,739		204,923		(11,184)
Social Services		42,555		42,555		42,053		502
Recreation and Culture		35,100		35,100		29,358		5,742
Airports		52,000		52,000		13,638		38,362
Debt Service		548,128		548,128				548,128
Capital Projects		2,922		2,922		2,921		1
Administration		776,664		1,142,499		805,571		336,928
Total Expenditures	3	3,699,033	=	4,162,468	=	3,315,037	_	847,431
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)	-	315,047	_	138,387	_	545,970	_	407,583
OTHER FINANCING SOURCES (USES)								
Financing Obligation Proceeds				74,000		74,000		
Transfers From Other Funds				59,856		59,856		
Transfers To Other Funds		(615,047)		(615,047)		(534,353)		80,694
Total Other Financing Sources (Uses)		(615,047)	Ξ	(481,191)	$\equiv$	(400,497)		80,694
Net Changes in Fund Balance		(300,000)		(342,804)		145,473		488,277
Fund Balance - Beginning	_	300,000	_	342,804	_	343,405		601
Fund Balance - Ending	S	0	\$	0	s	488,878	S	488,878

WAYNE COUNTY
BUDGETARY COMPARISON SCHEDULES
Required Supplementary Information - Modified Cash Basis
For The Year Ended June 30, 2005
(Continued)

	_			ROA	D FL	ND		
	Budgeted An			Amounts		Actual Amounts, (Budgetary		iance with al Budget Positive
		Original		Final		Basis)	(N	legative)
REVENUES								
In Lieu Tax Payments	\$	650	S	650	5	669	5	19
Intergovernmental Revenue		1,009,940		1,372,610		1,349,531		(23,079)
Miscellaneous		100		100		142		42
Interest		3,750	_	3,750		3,758		8
Total Revenues		1,014,440	_	1,377,110		1,354,100		(23,010)
EXPENDITURES								
Roads		1,040,063		1,179,188		1,384,998		(205,810)
Transportation Facilities and Services		4,550		4,550		4,888		(338)
Administration		112,491		366,993		101,642		265,351
Total Expenditures		1,157,104	Ξ	1,550,731	=	1,491,528	=	59,203
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)		(142,664)		(173,621)		(137,428)		36,193
OTHER PROPERTY OF A PROPERTY O	60	22						
OTHER FINANCING SOURCES (USES)		100.001		125.004		******		
Transfers From Other Funds		135,664	_	135,664	_	135,664	_	
Total Other Financing Sources (Uses)	55	135,664	_	135,664	_	135,664	-	
Net Changes in Fund Balance		(7,000)		(37,957)		(1,764)		36,193
Fund Balance - Beginning		7,000	_	37,957	_	37,957	_	- "
Fund Balance - Ending	5	0	\$	0	\$	36,193	S	36,193

## WAYNE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2005 (Continued)

	-	JAIL FUND								
		Budgeted Amounts				Actual Amounts, (Budgetary		Variance with Final Budget Positive		
		Original		Final		Basis)		(Negative)		
REVENUES										
Intergovernmental Revenue	\$	710,481	\$	785,625	S	924,550	S	138,925		
Charges for Services		42,300		44,236		47,610		3,374		
Miscellaneous		32,900		35,032		37,221		2,189		
Interest		400	_	636		706		70		
Total Revenues	561	786,081	_	865,529	_	1,010,087	_	144,558		
EXPENDITURES										
Protection to Persons and Property		957,430		1,001,527		1,015,759		(14,232)		
Debt Service		352,943		2,001		2,000		1		
Administration	100	149,636		184,987		137,441		47,546		
Total Expenditures	-	1,460,009	_	1,188,515	_	1,155,200	_	33,315		
Excess (Deficiency) of Revenues Over										
Expenditures Before Other										
Financing Sources (Uses)		(673,928)	_	(322,986)	_	(145,113)		177,873		
OTHER FINANCING SOURCES (USES)										
Transfers From Other Funds		473,928		473,928		391,534		(82,394)		
Transfers To Other Funds	-			(350,942)		(350,942)				
Total Other Financing Sources (Uses)		473,928	_	122,986	=	40,592		(82,394)		
Net Changes in Fund Balance		(200,000)		(200,000)		(104,521)		95,479		
Fund Balance - Beginning	00	200,000	_	200,000	<u></u>	181,303		(18,697)		
Fund Balance - Ending	\$	0	5	0	5	76,782	5	76,782		

## WAYNE COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

## June 30, 2005

## 1. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

## 2. Reconciliation of Budgetary Basis to Modified Cash Basis

Expenditures-Budgetary Basis	General Fund 3,315,037
Plus: expenditure for cable system loan	2,295,000
Expenditures-Modified Cash Basis	5,610,037
Other Financing Sources (Uses)	
Budgetary Basis	(400,497)
Plus: Financing Obligation Proceeds- Cable System	2,295,000
Modified Cash Basis	1,894,503

# WAYNE COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

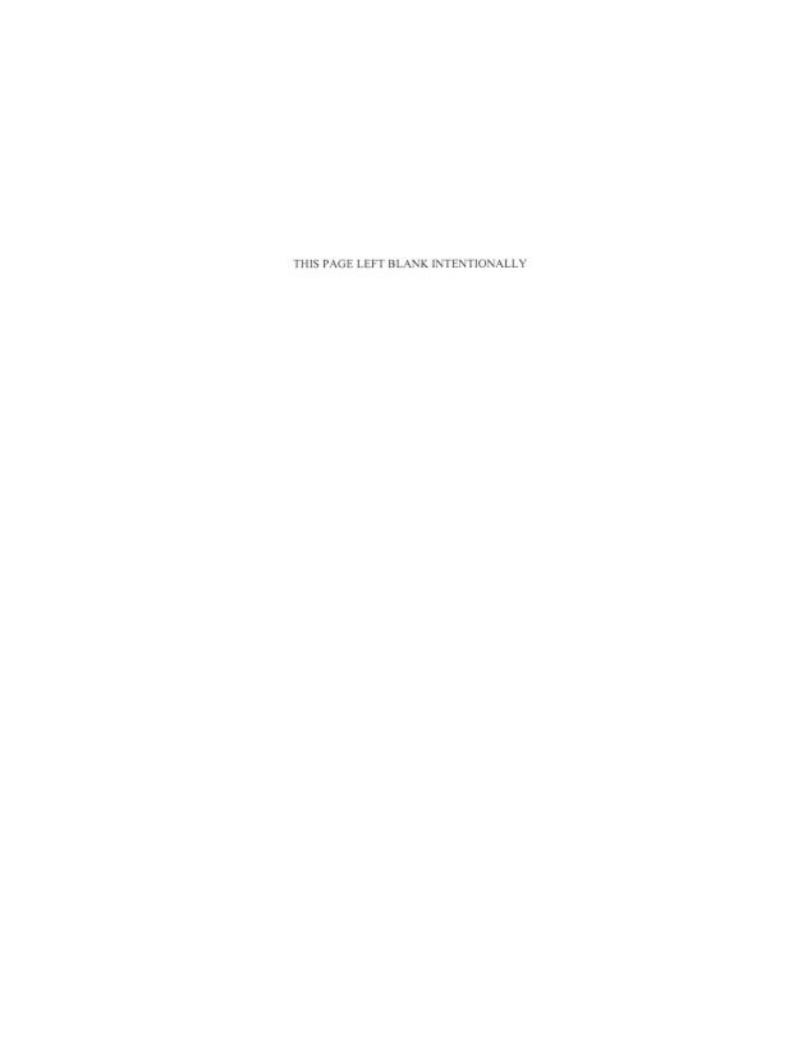
June 30, 2005



# WAYNE COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

## June 30, 2005

	LGEA Fund		Homeland Security Fund		Emergency Management Fund		Timberland Tax Fund		Non-Major Governmental Funds	
ASSETS										
Cash and Cash Equivalents	5	5	5	8,820	5	5,691	5	8,602	\$	23,118
Total Assets		5		8,820		5,691		8,602	_	23,118
FUND BALANCES										
Reserved for:										
Encumbrances						32				32
Unreserved:										
Special Revenue Funds		5		8,820		5,659		8,602		23,086
Total Fund Balances	S	5	\$	8,820	S	5,691	\$	8,602	5	23,118



# WAYNE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2005

#### WAYNE COUNTY

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

# For The Year Ended June 30, 2005

	10.75	GEA und	-	omeland ecurity Fund		ergency nagement Fund		iberland Tax Fund	Gov	Total n-Major ernmental Funds
REVENUES										
Taxes	5		5		S		S	3,324	\$	3,324
Intergovernmental		25,288		24,308		70,173				119,769
Interest		24						38		62
Total Revenues		25,312	_	24,308		70,173		3,362		123,155
EXPENDITURES										
General Government		21,995								21,995
Protection to Persons and Property		10,000		58,050		13,470		3,866		85,386
Administration		3,262				1,003				4,265
Total Expenditures		35,257	Ξ	58,050	=	14,473	_	3,866	_	111,646
Excess (Deficiency) of Revenues Over										
Expenditures Before Other Financing										
Sources (Uses)	_	(9,945)	_	(33,742)	_	55,700	_	(504)	_	11,509
Other Financing Sources (Uses)										
Transfers From Other Funds		1,700				5,455				7,155
Transfers To Other Funds						(59,856)				(59,856)
Total Other Financing Sources (Uses)		1,700	Ξ			(54,401)			_	(52,701)
Net Change in Fund Balances		(8,245)		(33,742)		1,299		(504)		(41,192)
Fund Balances - Beginning		8,250		42,562		4,392		9,106		64,310
Fund Balances - Ending	5	5	5	8,820	5	5,691	5	8,602	S	23,118





### WAYNE COUNTY FISCAL COURT COMMENTS AND RECOMMENDATIONS

#### For The Year Ended June 30, 2005

#### REPORTABLE CONDITIONS

The Wayne County Airport Board Should Make Contractual Agreements Setting Forth Responsibilities
Of Each Party

The Airport Board is a governmental unit, and part of the Fiscal Court. The Airport Board has one board member that is also a magistrate of the Fiscal Court and he informs the Fiscal Court of major issues, topics and concerns of the Airport Board. The Fiscal Court does not receive the financial statements of the Airport Board for review. The Fiscal Court currently pays 1/3 of the combined liability insurance for the Airport Board, and the airport operator/mechanic (sole proprietor).

We recommend the Wayne County Airport Board make a contractual agreement with the Wayne County Fiscal Court, setting forth the responsibilities of each party. Specifically: the Airport Board is to issue a financial statement monthly and present it to the Fiscal Court for review, the Fiscal Court will pay 1/3 of the combined liability insurance of the Airport Board and the airport operator/mechanic.

Additionally, the Airport Board operator/mechanic works independently (sole proprietor) at the airport. The Airport Board and the operator/mechanic have an oral agreement relating to use of the Hanger for the operator's mechanical duties, purchases of supplies for mechanical duties, and commissions the operator/mechanic receives for fuel sales.

We further recommend the Wayne County Airport Board make a contractual agreement with the airport operator/mechanic setting forth the responsibilities of each party. Specifically: use of the Hanger space by the operator/mechanic, the operator/mechanic's responsibility for purchasing all supplies related to his mechanical duties, the Airport Board will record the fuel readings on a daily basis and deposit all monies received for fuel sales into the Wayne County Airport Board's bank account and issue a check to the operator/mechanic at the end of every month for his fuel sales commission, 1/3 of the combined liability insurance of the Airport Board and the operator/mechanic will be paid by operator/mechanic.

Airport Board Chairman Ralph Davis's Response: Will do contract with Fiscal Court and operator/mechanic.

WAYNE COUNTY FISCAL COURT COMMENTS AND RECOMMENDATIONS For The Year Ended June 30, 2005 (Continued)

#### REPORTABLE CONDITIONS (Continued)

### The Wayne County Airport Board Should Strengthen Internal Controls

During the testing of expenditures, we concluded that there were weaknesses in internal controls. Due to the entity's small size and budget restrictions the Wayne County Airport Board has no options for establishing an adequate segregation of duties. To offset this weakness in internal controls, the Wayne County Airport Board could implement the following controls as follows:

- · All disbursements should be made by check and with two authorized signatures
- · All disbursements should be approved by the board
- · Should utilize the bidding process for contracted fuel purchases
- · All fuel sales monies should be deposited into the airport board account
- · All commissions paid for fuel sales should be made by check

Airport Board Chairman Ralph Davis's Response: Will comply with all listed. Impossible to check daily, he (operator/mechanic) will write check for full amount and board will then pay commissions.

## PRIOR YEAR FINDING

The following finding was reported in the prior year audit report. The finding has not been corrected and is a current year finding.

The Wayne County Airport Board Should Strengthen Internal Controls

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# TICHENOR & ASSOCIATES, LLP

CERTIFIED PUBLIC ACCOUNTANTS and MANAGEMENT CONSULTANTS

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The Honorable Bruce Ramsey, Wayne County Judge/Executive Members of the Wayne County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Wayne County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated January 9, 2006. Wayne County presents its financial statements on the modified cash basis of accounting which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Wayne County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Wayne County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of comments and recommendations.

- The Wayne County Airport Board Should Make Contractual Agreements Setting Forth Responsibilities Of Each Party
- The Wayne County Airport Board Should Strengthen Internal Controls

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider none to be a material weakness.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

## Compliance And Other Matters

As part of obtaining reasonable assurance about whether Wayne County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Tichenor & Associates, LLP

Dichen & associates, N.F

Audit fieldwork completed -January 9, 2006

# CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

# WAYNE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005

#### CERTIFICATION OF COMPLIANCE

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### WAYNE COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2005

The Wayne County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended, as dictated by the applicable Kentucky Revised Statutes.

Bruce Ransey
Name: Bruce Ramsey
County Judge/Executive

Name: Barbara Gehring

County Treasurer